

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

CASEY A. FOSTER,

Plaintiff,

v.

MICHAEL J. ASTRUE, Commissioner of
Social Security,

Defendant.

Case No. 3:11-cv-06070-RJB-KLS

REPORT AND RECOMMENDATION

Noted for November 16, 2012

Plaintiff has brought this matter for judicial review of defendant's denial of his application for disability insurance. This matter has been referred to the undersigned Magistrate Judge pursuant to 28 U.S.C. § 636(b)(1)(B) and Local Rule MJR 4(a)(4) and as authorized by Mathews, Secretary of H.E.W. v. Weber, 423 U.S. 261 (1976). After reviewing the parties' briefs and the remaining record, the undersigned submits the following Report and Recommendation for the Court's review, recommending that for the reasons set forth below, defendant's decision to deny benefits should be affirmed.

FACTUAL AND PROCEDURAL HISTORY

On November 10, 2008, plaintiff filed an application for disability insurance benefits, alleging disability as of December 12, 2007, due to multiple injuries from an automobile accident, attention deficit disorder ("ADD") and ichthyosis. See Administrative Record ("AR") 13, 113, 143. That application was denied upon initial administrative review on March 18, 2009, and on reconsideration on May 27, 2009. See AR 13, 70, 77. A hearing was held before an

1 administrative law judge (“ALJ”) on September 22, 2010, at which plaintiff, represented by
2 counsel, appeared and testified, as did a lay witness and a vocational expert. See AR 26-59.

3 On September 30, 2010, the ALJ issued a decision in which plaintiff was determined to
4 be not disabled. See AR 13-21. Plaintiff’s request for review of the ALJ’s decision was denied
5 by the Appeals Council on November 2, 2011, making the ALJ’s decision defendant’s final
6 decision. See AR 2; see also 20 C.F.R. § 404.981. On December 29, 2011, plaintiff filed a
7 complaint in this Court seeking judicial review of the ALJ’s decision. See ECF #1. The
8 administrative record was filed with the Court on March 26, 2012. See ECF #8. The parties have
9 completed their briefing, and thus this matter is now ripe for the Court’s review.

11 Plaintiff argues defendant’s decision should be reversed and remanded for an award of
12 benefits, or in the alternative for further administrative proceedings, because the ALJ erred: (1)
13 in finding plaintiff’s anxiety was not a “severe” impairment; (2) in evaluating the medical
14 evidence in the record; (3) in discounting plaintiff’s credibility; and (4) in finding plaintiff to be
15 capable of performing other jobs existing in significant numbers in the national economy. For
16 the reasons set forth below, however, the undersigned disagrees that the ALJ erred in
17 determining plaintiff to be not disabled, and therefore recommends that defendant’s decision be
18 affirmed.
19

20 DISCUSSION

21 The determination of the Commissioner of Social Security (the “Commissioner”) that a
22 claimant is not disabled must be upheld by the Court, if the “proper legal standards” have been
23 applied by the Commissioner, and the “substantial evidence in the record as a whole supports”
24 that determination. Hoffman v. Heckler, 785 F.2d 1423, 1425 (9th Cir. 1986); see also Batson v.
25 Commissioner of Social Security Admin., 359 F.3d 1190, 1193 (9th Cir. 2004); Carr v. Sullivan,

772 F.Supp. 522, 525 (E.D. Wash. 1991) (“A decision supported by substantial evidence will, nevertheless, be set aside if the proper legal standards were not applied in weighing the evidence and making the decision.”) (citing Browner v. Secretary of Health and Human Services, 839 F.2d 432, 433 (9th Cir. 1987)).

Substantial evidence is “such relevant evidence as a reasonable mind might accept as adequate to support a conclusion.” Richardson v. Perales, 402 U.S. 389, 401 (1971) (citation omitted); see also Batson, 359 F.3d at 1193 (“[T]he Commissioner’s findings are upheld if supported by inferences reasonably drawn from the record.”). “The substantial evidence test requires that the reviewing court determine” whether the Commissioner’s decision is “supported by more than a scintilla of evidence, although less than a preponderance of the evidence is required.” Sorenson v. Weinberger, 514 F.2d 1112, 1119 n.10 (9th Cir. 1975). “If the evidence admits of more than one rational interpretation,” the Commissioner’s decision must be upheld. Allen v. Heckler, 749 F.2d 577, 579 (9th Cir. 1984) (“Where there is conflicting evidence sufficient to support either outcome, we must affirm the decision actually made.”) (quoting Rhinehart v. Finch, 438 F.2d 920, 921 (9th Cir. 1971)).¹

I. The ALJ’s Step Two Determination

Defendant employs a five-step “sequential evaluation process” to determine whether a claimant is disabled. See 20 C.F.R. § 404.1520. If the claimant is found disabled or not disabled

¹ As the Ninth Circuit has further explained:

... It is immaterial that the evidence in a case would permit a different conclusion than that which the [Commissioner] reached. If the [Commissioner]’s findings are supported by substantial evidence, the courts are required to accept them. It is the function of the [Commissioner], and not the court’s to resolve conflicts in the evidence. While the court may not try the case de novo, neither may it abdicate its traditional function of review. It must scrutinize the record as a whole to determine whether the [Commissioner]’s conclusions are rational. If they are ... they must be upheld.

Sorenson, 514 F.2d at 1119 n.10.

1 at any particular step thereof, the disability determination is made at that step, and the sequential
 2 evaluation process ends. See id. At step two of the evaluation process, the ALJ must determine
 3 if an impairment is “severe.” 20 C.F.R. § 404.1520. An impairment is “not severe” if it does not
 4 “significantly limit” a claimant’s mental or physical abilities to do basic work activities. 20
 5 C.F.R. § 404.1520(a)(4)(iii), (c); see also Social Security Ruling (“SSR”) 96-3p, 1996 WL
 6 374181 *1. Basic work activities are those “abilities and aptitudes necessary to do most jobs.”
 7 20 C.F.R. § 404.1521(b); SSR 85- 28, 1985 WL 56856 *3.

9 An impairment is not severe only if the evidence establishes a slight abnormality that has
 10 “no more than a minimal effect on an individual[’]s ability to work.” SSR 85-28, 1985 WL
 11 56856 *3; see also Smolen v. Chater, 80 F.3d 1273, 1290 (9th Cir. 1996); Yuckert v. Bowen, 841
 12 F.2d 303, 306 (9th Cir.1988). Plaintiff has the burden of proving that his “impairments or their
 13 symptoms affect his ability to perform basic work activities.” Edlund v. Massanari, 253 F.3d
 14 1152, 1159-60 (9th Cir. 2001); Tidwell v. Apfel, 161 F.3d 599, 601 (9th Cir. 1998). The step
 15 two inquiry described above, however, is a *de minimis* screening device used to dispose of
 16 groundless claims. See Smolen, 80 F.3d at 1290.

18 In this case, the ALJ found plaintiff had severe impairments consisting of a rib fracture, a
 19 lumbosacral sprain, ichthyosis of both hands, attention deficit hyperactivity disorder (“ADHD”),
 20 and depression, because they “result in significant work-related functional limitations.” AR 15.
 21 The ALJ further found in relevant part that:

23 The claimant was diagnosed with a panic disorder with agoraphobia at a
 24 consultative examination [performed by Sarah Groen-Colyn, Ph.D., in mid-
 25 February 2009] (Exhibit 9F). However, this condition has not been diagnosed
 26 by his treating psych[iatr]ist. The claimant did not mention problems with
 panic or agoraphobia in his testimony and reported he drives and hangs out
 with friends. His anxiety is not a severe impairment.

Id. Plaintiff argues, and the undersigned agrees, that the ALJ erred in finding his anxiety was not

1 a severe impairment.

2 First, while it is true that plaintiff's treating psychiatrist, Jonathan J. Ebbing, M.D., did
3 not diagnosis him with a panic disorder with agoraphobia, his treatment notes, as plaintiff points
4 out, do indicate he believed anxiety may have been a significant component of plaintiff's mental
5 health condition. For example, in late August 2007, Dr. Ebbing reported a history of depression
6 and anxiety – although plaintiff indicated “that much of that [was secondary to] untreated ADD”
7 – further noting in relevant part that:
8

9 . . . I informed [plaintiff] that I'm a bit concerned about his [blood pressure],
10 although his history of labile blood pressures does suggest that it's reactive
11 due to stress/anxiety. . . . I informed him that I want him to re-check his
[blood pressure] in lower-anxiety settings over the next few days to make sure
that his baseline is closer to normal. . . .

12 AR 280. In mid-October 2008, Dr. Ebbing again noted that plaintiff's elevated blood pressure
13 and heart rate “could be due to anxiety.” AR 276.

14 Although Dr. Ebbing's above comments do not technically amount to an actual diagnosis
15 of anxiety, they certainly provide additional support for Dr. Groen-Colyn's finding that plaintiff
16 had an anxiety-related disorder – i.e., a panic disorder with agoraphobia (see AR 329) – resulting
17 in significant work-related limitations (see AR 330).² Thus, the fact that an anxiety diagnosis
18 was not expressly made by Dr. Ebbing, provided an insufficient basis for rejecting Dr. Groen-
19 Colyn's diagnosis and assessed limitations stemming therefrom, or for finding the record did not
20 establish the existence of a severe anxiety-related disorder.
21

22 The ALJ also erred in stating that plaintiff “did not mention problems with panic or
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25 ² Specifically, Dr. Groen-Colyn opined that it seemed “his anxiety and concentration problems would interfere with
26 detailed and complex tasks at this time,” that his agoraphobia “could interfere with performing work activities on a
consistent basis,” that he did “not appear capable of maintaining regular attendance in the workplace or completing a
normal workday and workweek due to his agoraphobia and irritability,” and that “[t]he usual stress involved in
competitive work would likely strain [his] coping resources at this time.” Id.

1 agoraphobia in his testimony.” AR 15. As plaintiff points out, the ALJ himself inquired at the
2 hearing as to whether his depression and anxiety were situational or in response to his physical
3 injuries, or whether it was “something long term that you’ve had in the past,” to which plaintiff
4 responded that “[i]t’s something long term that I’ve had.” AR 36. Plaintiff also testified that his
5 anxiety – along with his depression and ADD – made it “hard to focus” and “get along with
6 people.” AR 35. Nor does the record show plaintiff drives or hangs out with friends in a manner
7 that is necessarily inconsistent with a diagnosis of panic disorder or agoraphobia. See AR 154,
8 155 (“spends time . . . with a friend every once in a while,” i.e., “once a week”), 163, 164
9 (“visit[s] with . . . an occasional friend,” i.e., “once a week or two”), 181, 182 (“very rarely”
10 spends time with others, “[s]tays to himself mostly”), 189-90, 327.

11
12 As plaintiff further points out, the ALJ failed to note that Michael L. Brown, Ph.D., and
13 John F. Robinson, Ph.D., two non-examining consultative psychologists, found he had a number
14 of moderate mental functional limitations due at least in part to panic with agoraphobia. See AR
15 339, 344, 349, 353-54. They also opined that plaintiff’s anxiety symptoms “would episodically
16 slow work pace,” although he could “still be productive.” AR 355. The ALJ, furthermore, gave
17 “significant weight” to the opinion of Drs. Brown and Robinson regarding slow work pace and
18 productivity in assessing plaintiff’s residual functional capacity. AR 19. Accordingly, the ALJ’s
19 step two determination lacks validity on this basis as well.
20

21
22 Nevertheless, the ALJ’s error in finding plaintiff’s anxiety was not a severe impairment
23 was harmless, as it is “inconsequential” to the ALJ’s “ultimate nondisability determination.”
24 Stout v. Commissioner, Social Security Admin., 454 F.3d 1050, 1055 (9th Cir. 2006); see also
25 Parra v. Astrue, 481 F.3d 742, 747 (9th Cir. 2007) (finding any error on part of ALJ would not
26 have affected “ALJ’s ultimate decision.”). This is because, as defendant notes, the ALJ did not

1 end the sequential disability evaluation process at step two, but as discussed below went on to
2 consider plaintiff's mental health impairments – including his panic disorder and agoraphobia –
3 during the latter steps thereof. See AR 18-19; see also Hubbard v. Astrue, 2010 WL 1041553 *1
4 (9th Cir. 2010) (because claimant prevailed at step two and ALJ considered her impairments
5 later in sequential analysis, any error in omitting them at step two was harmless) (citing Lewis v.
6 Astrue, 498 F.3d 909, 911 (9th Cir. 2007) (ALJ's error in failing to list bursitis at step two was
7 harmless, where ALJ's decision showed any limitations posed thereby was considered later in
8 sequential disability evaluation process)); Burch v. Barnhart, 400 F.3d 676, 682 (9th Cir. 2005)
9 (any error by ALJ in failing to consider plaintiff's obesity at step two was harmless, because ALJ
10 did not err in evaluating plaintiff's impairments at later steps).

12 II. The ALJ's Evaluation of the Medical Evidence in the Record

13 The ALJ is responsible for determining credibility and resolving ambiguities and
14 conflicts in the medical evidence. See Reddick v. Chater, 157 F.3d 715, 722 (9th Cir. 1998).
15 Where the medical evidence in the record is not conclusive, "questions of credibility and
16 resolution of conflicts" are solely the functions of the ALJ. Sample v. Schweiker, 694 F.2d 639,
17 642 (9th Cir. 1982). In such cases, "the ALJ's conclusion must be upheld." Morgan v.
18 Commissioner of the Social Sec. Admin., 169 F.3d 595, 601 (9th Cir. 1999). Determining
19 whether inconsistencies in the medical evidence "are material (or are in fact inconsistencies at
20 all) and whether certain factors are relevant to discount" the opinions of medical experts "falls
21 within this responsibility." Id. at 603.

22 In resolving questions of credibility and conflicts in the evidence, an ALJ's findings
23 "must be supported by specific, cogent reasons." Reddick, 157 F.3d at 725. The ALJ can do this
24 "by setting out a detailed and thorough summary of the facts and conflicting clinical evidence,
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1 stating his interpretation thereof, and making findings.” Id. The ALJ also may draw inferences
2 “logically flowing from the evidence.” Sample, 694 F.2d at 642. Further, the Court itself may
3 draw “specific and legitimate inferences from the ALJ’s opinion.” Magallanes v. Bowen, 881
4 F.2d 747, 755, (9th Cir. 1989).

5 The ALJ must provide “clear and convincing” reasons for rejecting the uncontradicted
6 opinion of either a treating or examining physician. Lester v. Chater, 81 F.3d 821, 830 (9th Cir.
7 1996). Even when a treating or examining physician’s opinion is contradicted, that opinion “can
8 only be rejected for specific and legitimate reasons that are supported by substantial evidence in
9 the record.” Id. at 830-31. However, the ALJ “need not discuss *all* evidence presented” to him
10 or her. Vincent on Behalf of Vincent v. Heckler, 739 F.3d 1393, 1394-95 (9th Cir. 1984)
11 (citation omitted) (emphasis in original). The ALJ must only explain why “significant probative
12 evidence has been rejected.” Id.; see also Cotter v. Harris, 642 F.2d 700, 706-07 (3rd Cir. 1981);
13 Garfield v. Schweiker, 732 F.2d 605, 610 (7th Cir. 1984).

14 In general, more weight is given to a treating physician’s opinion than to the opinions of
15 those who do not treat the claimant. See Lester, 81 F.3d at 830. On the other hand, an ALJ need
16 not accept the opinion of a treating physician, “if that opinion is brief, conclusory, and
17 inadequately supported by clinical findings” or “by the record as a whole.” Batson v.
18 Commissioner of Social Sec. Admin., 359 F.3d 1190, 1195 (9th Cir. 2004); see also Thomas v.
19 Barnhart, 278 F.3d 947, 957 (9th Cir. 2002); Tonapetyan v. Halter, 242 F.3d 1144, 1149 (9th Cir.
20 2001). An examining physician’s opinion is “entitled to greater weight than the opinion of a
21 nonexamining physician.” Lester, 81 F.3d at 830-31. A non-examining physician’s opinion may
22 constitute substantial evidence if “it is consistent with other independent evidence in the record.”
23 Id. at 830-31; Tonapetyan, 242 F.3d at 1149.

1 Plaintiff argues the ALJ erred in evaluating the opinion of Dr. Groen-Colyn, with respect
2 to which the ALJ found in relevant part as follows:

3 The claimant underwent a psychological evaluation in February 2009. On
4 mental status examination he had recent and immediate memory deficits. He
5 had difficulties with concentration on mental status tasks but exhibited
6 adequate concentration during the interview. He reported spending his days
7 playing video games and watching TV. He was diagnosed with major
8 depressive disorder, mild single episode, panic disorder with agoraphobia,
9 posttraumatic stress disorder, and attention deficit disorder. Sarah Groen-
10 Colyn, Ph.D., opined he may have difficulty performing simple and repetitive
11 tasks. He would have difficulty with detailed and complex tasks. He
12 appeared capable of interacting with coworkers and the public. He appeared
13 capable of accepting instructions from supervisors. Agoraphobia and irritable
14 mood could interfere with performing work activities on a consistent basis.
15 He did not appear capable of maintaining regular work attendance or
16 completing a normal workday due to agoraphobia and irritability. The stress
17 involved in competitive work would likely strain his coping resources.
18 (Exhibit 9F). The opinion of Dr. Groen-Colyn is given little weight. His
19 treating psychiatrist, Jonathan Ebbing, M.D., has not diagnosed a panic
20 disorder or posttraumatic stress disorder [“(PTSD)”] (Exhibit 6F-5). As a
21 treating physician, his assessment of the claimant’s diagnoses is given greater
weight. The claimant had been taking cymbalta for only a brief period at the
time of the [sic] Dr. Groen-Colyn’s evaluation. Subsequent treatment records
reflect improving functioning. April 2009 phone call notes from his
psychiatrist reflect improved mood. The claimant reported he was good,
energy was improved, and he was more motivated. He had no medication
side effects. (Exhibit 14F-6). In July 2010, he was seen for the first time since
January 2009. He exhibited normal speech and affect. Thought processes
were linear and goal directed. There were no cognitive deficits. Depression
was described as in remission (Exhibit 19F-3). In light of the normal mental
status examination in October 2008 and improved functioning in April 2009, I
find the February 2009 examination is not reflective of his typical functioning.
He experienced a brief episode of increased symptoms due to depression but
this was resolved with medication.

22 AR 18-19.

23 The undersigned agrees the ALJ erred in rejecting Dr. Groen-Colyn’s opinion based on
24 the fact that Dr. Ebbing did not specifically diagnose a panic disorder or PTSD for the reasons
25 discussed above in regard to the ALJ’s step two determination. In addition, as plaintiff points
26 out, in mid-January 2009 – just one month prior to Dr. Groen-Colyn’s evaluation – Dr. Ebbing

1 gave plaintiff a global assessment of functioning (“GAF”) score of “about 45” (see AR 270),
2 indicating “[s]erious symptoms . . . [or] serious impairment in social, occupational, or school
3 functioning,’ such as an inability to keep a job.” Pisciotta v. Astrue, 500 F.3d 1017, 1076 n.1
4 (10th Cir. 2007) (quoting Diagnostic and Statistical Manual of Mental Disorders (Text Revision
5 4th ed. 2000) at 34); see also Cox v. Astrue, 495 F.3d 614, 620 n.5 (8th Cir. 2007) (“[A] GAF
6 score in the forties may be associated with a serious impairment in occupational functioning.”).

7
8 A GAF score is “a subjective determination based on a scale of 100 to 1 of ‘the [mental
9 health] clinician's judgment of [an individual’s] overall level of functioning.’” Pisciotta, 500 F.3d
10 at 1076 n.1 (citation omitted). It is “relevant evidence” of the individual’s ability to function
11 mentally. England v. Astrue, 490 F.3d 1017, 1023, n.8 (8th Cir. 2007). Indeed, a GAF score
12 may be “of considerable help” to the ALJ in assessing a claimant’s residual functional capacity.
13 Howard v. Commissioner of Social Security, 276 F.3d 235, 241 (6th Cir. 2002). While a GAF
14 score, furthermore, “is not essential” to the accuracy of that assessment, and thus a “failure to
15 reference the GAF score” in assessing a claimant’s residual functional capacity “standing alone”
16 does not make it inaccurate (id.), the GAF score Dr. Ebbing gave just one month prior to the date
17 of Dr. Groen-Conlyn’s evaluation report, is consistent with the mental functional limitations Dr.
18 Groen-Conlyn assessed. The ALJ’s failure to address it was error.

19
20 On the other hand, the undersigned finds no error on the part of the ALJ in not expressly
21 discussing the fact that Dr. Ebbing continued to prescribe him medications for his mental health
22 impairments. Just because a claimant is being prescribed medications, this does not necessarily
23 mean that claimant suffers from significant, let alone disabling, work-related limitations. See
24 Matthews v. Shalala, 10 F.3d 678, 680 (9th Cir. 1993) (mere existence of impairment is
25 insufficient proof of disability). Indeed, as noted by the ALJ, treatment records subsequent to
26

1 Dr. Groen-Conlyn's evaluation report show significant improvement on medication, even just
2 two months later. For example, in late April 2009, Dr. Ebbing wrote in relevant part:

3 . . . [Plaintiff] says that he's "good." I can tell from the tone of his voice that
4 he's much more upbeat and positive than at our last encounter. He feels that
5 the Cymbalta and Vitamin D have been helpful. He is "alot [sic] better" by
6 his report. Energy is improved and he's more motivated to do things. . . . He's
7 doing well with his meds for depression and ADHD. He wishes to continue
8 them at this time. No [side effect]s. . . . He says his wife is "pretty happy"
9 with how he's been doing.

10 AR 368. Dr. Ebbing found his depression to be in remission. See id. Plaintiff's mood again was
11 noted to be "good" two and a half months later, with Dr. Ebbing once more finding his
12 depression to be in remission. AR 380-81.

13 Plaintiff argues such improvement is belied by the following: (1) a late November 2009
14 law enforcement report indicating he had been brought to the hospital in response to comments
15 his wife stated he was making about not wanting to live after having found out she had cheated
16 on him; (2) a visit to the hospital in late February 2010, for detoxification following his having
17 overtaken his pain medication; and (3) and an arrest on a domestic violence charge in mid-June
18 2010. AR 37, 41-42, 380, 385-86, 400. There is no indication, however, that these last two
19 incidents were at all the result of plaintiff's anxiety, depression or other allegedly disabling
20 mental health impairments. Indeed, as discussed above, in the same mid-June 2010 treatment
21 note, Dr. Ebbing noted that plaintiff's mood was "good". AR 380. As for the November 2009
22 report, there is no evidence that this is anything more than a one-time incident, and, indeed, there
23 are no medical records from that incident indicating the presence of significant on-going mental
24 health symptoms. See Tackett v. Apfel, 180 F.3d 1094, 1098 (9th Cir. 1999) (claimant must
25 show he or she suffers from medically determinable impairment that can be expected to result in
26 death or that has lasted or can be expected to last for continuous period of not less than twelve

1 months). As such, plaintiff's argument here is without merit.

2 Plaintiff also challenges the ALJ's findings with respect to the medical evidence in the
3 record concerning his physical impairments:

4 Evidence supports a finding that the claimant has some limitations related to
5 lumbosacral strain and rib fractures. However, his allegations of debilitating
6 symptoms are not supported by the treatment record. The claimant was seen
7 in the emergency room on December 12, 2007 after a motor vehicle accident.
8 He was diagnosed with cervical and lumbar strains and discharged. Old rib
9 fractures with possible nonunion or repeat fracture were also noted. (Exhibit
10 1F-1-5). January 2008 CT scan of the lumbar spine was normal (Exhibit 1F-
11 7). June 2008 MRI of the lumbar spine was also normal (Exhibit 1F-6). Due
12 to ongoing pain symptoms he began physical therapy in June 2008 but he was
13 discharged in August 2008 due to noncompliance with attendance. (Exhibit
14 2F). At a July 2008 examination there was tenderness at the right lower back,
15 upper middle trapezius muscles, and right lower rib cage. There were no
16 neurological findings and he exhibited full strength. He was treated with
17 trigger point injections (Exhibit 5F-15). Joseph Davis, M.D., a treating
physician, authorized time loss from September 1, 2008 through October 1,
2008 and again from October 1, 2008 through November 1, 2008 (Exhibit
3F). On October 21, 2008 he stated the claimant had been totally disabled as
of December 17, 2007 and could not return to his previous employment or any
other form of employment (Exhibit 4F). The opinion of Dr. Joseph is given
little weight. It is not consistent with the minimal examination findings and
the claimant's lack of interest in pursuing physical therapy. Dr. Joseph
provides no specific functional limitations. His opinion involves vocational
issues of which he has no expertise.

18 AR 17-18. Although plaintiff complains that the ALJ did not state which examination findings
19 he found to be minimal, there is no error here given that the clinical findings Dr. Davis provided
20 overall fail to give any indication as to why he felt plaintiff was disabled. See AR 249, 252-53,
21 255; see also Batson, 359 F.3d at 1195 (ALJ need not accept treating physician opinion if it is
22 inadequately supported by clinical findings). For the same reason, the ALJ did not err in giving
23 little weight to Dr. Davis's disability opinion on the basis that he provided no specific functional
24 limitations that would indicate a disabling condition. See AR 234-35, 242. Plaintiff concedes as
25 well that the ALJ also properly discounted the opinion of Dr. Davis on the basis that it "involves
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1 vocational issues of which he has no expertise” (AR 18), as “the ultimate determination” as to
2 whether a claimant is disabled is reserved to defendant, and therefore “[a] statement by a medical
3 source that [the claimant is] ‘disabled’ or ‘unable to work’ does not mean” that he or she will be
4 determined to be disabled. 20 C.F.R. § 404.1512(b)(7), § 404.1527(e)(1).

5 The undersigned does agree that the ALJ erred in rejecting Dr. Davis’s opinion due to
6 plaintiff’s “lack of interest in pursuing physical therapy” (AR 18), given that the only evidence
7 of such lack of interest appears to be three missed appointments, and that it also appears plaintiff
8 had valid reasons for missing them. See AR 228 (“The patient reports sick.”); 230 (“Patient
9 cancelled due to having to [sic] much pain this morning to ride his bike in.”); 231 (“The patient
10 reports no transportation”); see also Carmickle v. Commissioner, Social Sec. Admin., 533 F.3d
11 1155, 1162 (9th Cir. 2008) (improper to discount credibility based on failure to pursue treatment
12 when claimant “has a good reason for not” doing so); SSR 96-7p, 1996 WL 374186 *7 (ALJ
13 must not draw any inferences about claimant’s symptoms and their functional effects from his or
14 her failure to follow prescribed treatment, without first considering any explanations claimant
15 may provide or other information in record which may explain that failure). As discussed above,
16 however, the ALJ provided other valid reasons for rejecting Dr. Davis’s opinion.

17
18
19 **III. The ALJ’s Assessment of Plaintiff’s Credibility**

20 Questions of credibility are solely within the control of the ALJ. See Sample, 694 F.2d at
21 642. The Court should not “second-guess” this credibility determination. Allen, 749 F.2d at 580.
22 In addition, the Court may not reverse a credibility determination where that determination is
23 based on contradictory or ambiguous evidence. See id. at 579. That some of the reasons for
24 discrediting a claimant’s testimony should properly be discounted does not render the ALJ’s
25 determination invalid, as long as that determination is supported by substantial evidence.
26

1 Tonapetyan , 242 F.3d at 1148.

2 To reject a claimant's subjective complaints, the ALJ must provide "specific, cogent
3 reasons for the disbelief." Lester, 81 F.3d at 834 (citation omitted). The ALJ "must identify what
4 testimony is not credible and what evidence undermines the claimant's complaints." Id.; see also
5 Dodrill v. Shalala, 12 F.3d 915, 918 (9th Cir. 1993). Unless affirmative evidence shows the
6 claimant is malingering, the ALJ's reasons for rejecting the claimant's testimony must be "clear
7 and convincing." Lester, 81 F.2d at 834. The evidence as a whole must support a finding of
8 malingering. See O'Donnell v. Barnhart, 318 F.3d 811, 818 (8th Cir. 2003).

10 In determining a claimant's credibility, the ALJ may consider "ordinary techniques of
11 credibility evaluation," such as reputation for lying, prior inconsistent statements concerning
12 symptoms, and other testimony that "appears less than candid." Smolen, 80 F.3d at 1284. The
13 ALJ also may consider a claimant's work record and observations of physicians and other third
14 parties regarding the nature, onset, duration, and frequency of symptoms. See id.

16 The ALJ in this case found plaintiff to be not fully credible concerning his subjective
17 complaints. See AR 17-19. Plaintiff challenges the ALJ's adverse credibility determination at
18 the outset on the basis that "no medical examiner has questioned" his credibility "with regard to
19 his symptoms." ECF #16, p. 22. There is no requirement, however, that this must occur in order
20 for the ALJ to question a claimant's credibility. Indeed, as noted above, questions of credibility
21 are solely within the control of the ALJ, not those who have treated or examined the claimant.
22 See Sample, 694 F.2d at 642.

24 Plaintiff also takes issue with the ALJ's statement that "the intensity, persistence and
25 limiting effects of [his alleged] symptoms are not credible to the extent they are inconsistent with
26 the" residual functional capacity assessment made by the ALJ (see AR 17), arguing "[t]his is a

1 linguistic formula that says nothing meaningful,” and gives “no guidance as to what” specifically
2 the ALJ found lacked credibility (ECF #16, p. 22). But this is just an introductory statement the
3 ALJ used to signal the beginning of his credibility determination. See AR 17-19. Nor does the
4 undersigned find any merit in plaintiff’s assertion that in making the above statement, the ALJ in
5 effect was assessing his residual functional capacity prior to determining his credibility. Again,
6 this is merely an introductory statement. It in no way signals the ALJ has “put the cart before the
7 horse.” ECF #16, p. 22.

8
9 In terms of actual reasons for discounting plaintiff’s credibility, the ALJ found plaintiff’s
10 “allegations of debilitating symptoms are not supported by the treatment record” (AR 17), setting
11 forth a detailed summary of the medical evidence regarding his mental and physical impairments
12 and limitations, and explaining how that evidence did not support those allegations. AR 17-19.
13 A determination that a claimant’s subjective complaints are “inconsistent with clinical
14 observations” can satisfy the clear and convincing requirement, as it does here, particularly in
15 light of the fact that, as discussed above, the ALJ did not err in rejecting the medical evidence in
16 the record. Regennitter v. Commissioner of SSA, 166 F.3d 1294, 1297 (9th Cir. 1998). Nor does
17 plaintiff specifically challenge this aspect of the ALJ’s credibility determination. See Carmickle
18 v. Commissioner of Social Sec. Admin., 533 F.3d 1155, 1161 n.2 (9th Cir. 2008) (issue not
19 argued with specificity in briefing will not be addressed); Paladin Associates., Inc. v. Montana
20 Power Co., 328 F.3d 1145, 1164 (9th Cir. 2003) (by failing to make argument in opening brief,
21 objection to district court’s order was waived); Kim v. Kang, 154 F.3d 996, 1000 (9th Cir.1998)
22 (matters not specifically and distinctly argued in opening brief ordinarily will not be considered).

23
24
25 The ALJ also discounted plaintiff’s credibility because:

26 The claimant has a long history of ichthyosis. On examination in November
2008 there was hyperkeratosis of both hands (Exhibit 5F-6). The claimant has

1 worked in the past despite this condition. There is no evidence it has
2 worsened. . . .

3 AR 18. Given that plaintiff has alleged disability based at least in part on his ichthyosis, the ALJ
4 was not remiss in discounting his credibility on this basis. Nor did the ALJ err in finding him to
5 be less than entirely credible for the following reason:

6 In terms of the claimant's alleged mental symptoms, he has reported Adderall
7 works well for his ADHD symptoms with no side effects. On mental status
8 examination in October 2008 he exhibited stable mood, full affect, and intact
9 cognition. (Exhibit 6F-11-12). The claimant was diagnosed with depression
10 in January 2009 and was prescribed Cymbalta (Exhibit 6F-6).

11 . . . Subsequent treatment records reflect improved functioning. In April 2009
12 phone call notes from his psychiatrist reflect improved mood. The claimant
13 reported he was good, energy was improved, and he was more motivated. He
14 had no medication side effects. (Exhibit 14F-6). In July 2010, he was seen for
15 the first time since January 2009. He exhibited normal speech and affect.
16 Thought processes were linear and goal directed. There were no cognitive
17 side deficits. Depression was described as in remission (Exhibit 19F-3). . . .

18 AR 18-19; see also Morgan, 169 F.3d at 599 (ALJ may discount claimant's credibility on basis
19 of medical improvement); Tidwell v. Apfel, 161 F.3d 599, 601 (9th Cir. 1998). Again, plaintiff
20 presents no specific argument challenging this basis for discounting his credibility.

21 The undersigned does agree the ALJ erred in discounting plaintiff's credibility based on
22 his activities of daily living (see AR 18), as the evidence in the record fails to show that he spent
23 a substantial part of his day performing them or that they necessarily are transferrable to a work
24 setting. Nor are those activities necessarily inconsistent with plaintiff's testimony regarding his
25 alleged symptoms and limitations. See AR 151-55, 160-64, 178-82, 186-90, 200, 327.³ But the
26

³ The Ninth Circuit has recognized "two grounds for using daily activities to form the basis of an adverse credibility determination." Orn v. Astrue, 495 F.3d 625, 639 (9th Cir. 2007). First, such activities can "meet the threshold for transferable work skills." Id. Thus, a claimant's credibility may be discounted if he or she "is able to spend a substantial part of his or her day performing household chores or other activities that are transferable to a work setting." Smolen, 80 F.3d at 1284 n.7. The claimant, however, need not be "utterly incapacitated" to be eligible for disability benefits, and "many home activities may not be easily transferable to a work environment." Id. In addition, the Ninth Circuit has "recognized that disability claimants should not be penalized for attempting to lead

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fact that one of the reasons an ALJ gives for discounting a claimant's credibility is improper, does not render the ALJ's credibility determination invalid, as long as that determination is supported by substantial evidence in the record, as it is in this case for the other reasons discussed above. See Tonapetyan, 242 F.3d at 1148; see also Bray v. Commissioner of Social Sec. Admin., 554 F.3d 1219, 1227 (9th Cir. 2009) (while ALJ relied on improper reason for discounting claimant's credibility, he presented other valid, independent bases for doing so, each with "ample support in the record").

IV. The ALJ's Findings at Step Five

If a disability determination "cannot be made on the basis of medical factors alone at step three of the evaluation process," the ALJ must identify the claimant's "functional limitations and restrictions" and assess his or her "remaining capacities for work-related activities." SSR 96-8p, 1996 WL 374184 *2. A claimant's residual functional capacity ("RFC") assessment is used at step four to determine whether he or she can do his or her past relevant work, and at step five to determine whether he or she can do other work. See id. It thus is what the claimant "can still do despite his or her limitations." Id.

A claimant's residual functional capacity is the maximum amount of work the claimant is able to perform based on all of the relevant evidence in the record. See id. However, an inability to work must result from the claimant's "physical or mental impairment(s)." Id. Thus, the ALJ must consider only those limitations and restrictions "attributable to medically determinable impairments." Id. In assessing a claimant's RFC, the ALJ also is required to discuss why the claimant's "symptom-related functional limitations and restrictions can or cannot reasonably be accepted as consistent with the medical or other evidence." Id. at *7.

normal lives in the face of their limitations." Reddick, 157 F.3d at 722. Under the second ground in Orn, a claimant's activities of daily living can "contradict his [or her] other testimony." 495 F.3d at 639.

1 The ALJ in this case found plaintiff had the residual functional capacity:

2 . . . to perform light work . . . except he can stand and walk 4 hours out of
3 an 8-hour day and can do no more than frequent handling and occasional
4 climbing. He is limited to simple instructions and simple, repetitive tasks.
5 He would have an episodically slow work pace but would be able to
6 complete a normal amount of work in a workday. He should not have
7 more than occasional interaction with the public. He is able to carry out
8 routine social interactions within the workplace.

9 AR 16 (emphasis in original). Plaintiff does not specifically challenge this RFC assessment, and
10 because, as discussed above, the ALJ did not err in evaluating the medical evidence in the record
11 or in discounting plaintiff's credibility, the undersigned finds no error here as well.

12 If a claimant cannot perform his or her past relevant work, at step five of the disability
13 evaluation process the ALJ must show there are a significant number of jobs in the national
14 economy the claimant is able to do. See Tackett v. Apfel, 180 F.3d 1094, 1098-99 (9th Cir.
15 1999); 20 C.F.R. § 404.1520(d), (e). The ALJ can do this through the testimony of a vocational
16 expert or by reference to defendant's Medical-Vocational Guidelines (the "Grids"). Tackett, 180
17 F.3d at 1100-1101; Osenbrock v. Apfel, 240 F.3d 1157, 1162 (9th Cir. 2000).

18 An ALJ's findings will be upheld if the weight of the medical evidence supports the
19 hypothetical posed by the ALJ. See Martinez v. Heckler, 807 F.2d 771, 774 (9th Cir. 1987);
20 Gallant v. Heckler, 753 F.2d 1450, 1456 (9th Cir. 1984). The vocational expert's testimony
21 therefore must be reliable in light of the medical evidence to qualify as substantial evidence. See
22 Embrey v. Bowen, 849 F.2d 418, 422 (9th Cir. 1988). Accordingly, the ALJ's description of the
23 claimant's disability "must be accurate, detailed, and supported by the medical record." Id.
24 (citations omitted). The ALJ, however, may omit from that description those limitations he or
25 she finds do not exist. See Rollins v. Massanari, 261 F.3d 853, 857 (9th Cir. 2001).

26 At the hearing, the ALJ posed the following hypothetical question to the vocational

1 expert:

2 . . . If we had an individual with age, education, and work experience similar
3 to that of the claimant who was limited to modified light duty in that he could
4 lift 20 pounds occasionally and 10 pounds frequently. He could stand and
5 walk for up to six hours a day. He could sit for up to six hours a day. He was
6 limited to not more than occasional climbing, not more than frequent
7 handling. And then he has these following additional restrictions. He is able
8 to remember and execute simple instructions and maintain concentration on
simple repetitive tasks. He could have a [sic] episodically slow work pace but
would be able to complete a normal amount of work within the workday. He
should not have more than occasional interaction with the public, but he is
able to carry out routine social interaction within the workplace. . . .

9 See AR 56-57. In response to that question, the vocational expert testified that such an
10 individual would be able to perform other jobs. See AR 57. The vocational expert also testified
11 that plaintiff would be able to perform those other jobs, even when standing and walking is
12 limited to four hours a day. See id. Based on the vocational expert's testimony, the ALJ found
13 plaintiff was capable of performing other jobs existing in significant numbers in the national
14 economy. See AR 20-21.

15
16 Plaintiff argues the ALJ erred because the hypothetical question he posed was different
17 from the residual functional capacity he assessed. Specifically, plaintiff notes that while in his
18 decision the ALJ stated he "**would have an episodically slow work pace but would be able to**
19 **complete a normal amount of work in a workday**" (AR 16 (italics added)), in posing the
20 hypothetical question, the ALJ stated plaintiff "*could* have a [sic] episodically slow work pace
21 but would be able to complete a normal amount of work within the workday" (AR 57 (italics
22 added)). Although plaintiff is correct that the meaning of "would" is substantially different from
23 that of "could", in both cases the ALJ concluded he "would be able to complete a normal amount
24 of work within the workday." AR 57; see also AR 16. In other words, replacing the former word
25 with the latter had no effect on the ultimate conclusion as to plaintiff's ability in this area, i.e.,
26

1 that he can complete a normal amount of work. Thus, to the extent the ALJ did err in posting the
2 hypothetical that he did, that error was harmless.⁴

3 Plaintiff goes on to argue that Dr. Brown and Dr. Robinson, whose opinion concerning
4 mental functional capabilities the ALJ relied on to assess the above limitation, stated instead that
5 plaintiff “can still be productive” (AR 335), rather than that he “could complete a normal amount
6 of work within the workday” (AR 57). Plaintiff then states:

8 . . . From the questioning of the ALJ at the hearing it is clear th[at] he,
9 the ALJ, thought that “productive” meant performance at something more
10 than less than 80% of normal.

11 In light of the vocational expert’s opinion that performance at 90% of
12 normal would make [plaintiff] incapable of competitive employment, i.e. not
13 productive enough to maintain employment, there should be some explanation
14 in the [ALJ’s] decision as to what a normal amount of work in a workday
15 means. None appears. . . .

16 ECF #16, p. 20. But the hearing transcript does not at all support plaintiff’s argument here. The
17 80% figure comes from an *additional* hypothetical question the ALJ subsequently posed, which
18 reads in relevant part as follows:

19 . . . [L]et’s . . . go back to the hypothetical number two where we’re doing all
20 those things and we have the four hours standing. But let’s say that this
21 individual because of his mental impairments that it would, or his pain, that
22 one of those things would interfere with his performance and productivity
23 such that he was producing, say, 80 percent of what you would call a normal
24 worker. Would that interfere with the ability to maintain competitive
25 employment?

26 AR 58. Nothing in the hearing transcript or the ALJ’s decision, however, indicates that the ALJ
actually adopted this limitation or equated it with being productive. As such, no explanation of
the difference between the 80% and 90% was needed. The undersigned, furthermore, finds it to
be entirely reasonable for the ALJ to equate the term “productive” with being able to complete a

⁴ An error is harmless if it is “inconsequential” to the ALJ’s “ultimate nondisability determination.” Stout v. Commissioner, Social Security Admin., 454 F.3d 1050, 1055 (9th Cir. 2006); see also Parra v. Astrue, 481 F.3d 742, 747 (9th Cir. 2007) (finding any error on part of ALJ would not have affected “ALJ’s ultimate decision.”).

1 normal amount of work in a workday, particularly since the medical sources upon whose opinion
2 the ALJ relied did not indicate a contrary meaning for that term. See AR 355; see also Allen, 749
3 F.2d at 579 (“[i]f the evidence admits of more than one rational interpretation,” Commissioner’s
4 decision must be upheld).

5 CONCLUSION

6
7 Based on the foregoing discussion, the undersigned recommends the Court find the ALJ
8 properly concluded plaintiff was not disabled. Accordingly, the undersigned recommends as
9 well that the Court affirm defendant’s decision.

10 Pursuant to 28 U.S.C. § 636(b)(1) and Federal Rule of Civil Procedure (“Fed. R. Civ. P.”)
11 72(b), the parties shall have **fourteen (14) days** from service of this Report and
12 Recommendation to file written objections thereto. See also Fed. R. Civ. P. 6. Failure to file
13 objections will result in a waiver of those objections for purposes of appeal. See Thomas v. Arn,
14 474 U.S. 140 (1985). Accommodating the time limit imposed by Fed. R. Civ. P. 72(b), the clerk
15 is directed set this matter for consideration on **November 16, 2012**, as noted in the caption.
16

17 DATED this 30th day of October, 2012.

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19
20 

21 Karen L. Strombom
22 United States Magistrate Judge
23
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25
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